

Message Text

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SEOUL TAIPEI BERLIN NATO HONG KONG

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QUOTE

C O N F I D E N T I A L BONN 01317

E.O. 11652: GDS

TAGS: PFOR, GW, MG

SUBJECT: FRG RELATIONS WITH MONGOLIA

1. THE DIRECTOR OF THE FOREIGN OFFICE FAR EASTERN DIVISION, HELLBECK, HAS JUST RETURNED FROM NEGOTIATIONS HELD IN LONDON ON THE ESTABLISHMENT OF DIPLOMATIC RELATIONS BETWEEN BONN AND ULAN BATOR. AN ANNOUNCEMENT OF THE ESTABLISHMENT OF RELATIONS WILL PROBABLY BE MADE AROUND THE END OF JANUARY, AFTER THE RESULTS OF THE NEGOTIATIONS HAVE BEEN REVIEWED AND APPROVED IN ULAN BATOR. FORMAL APPROVAL HAS NOT YET BEEN OBTAINED FROM TOP LEVEL OF FRG FOREIGN MINISTRY, BUT HELLBECK SAYS IT IS PURELY A MATTER OF FORM.

2. GERMANS AND MONGOLIANS AGREED ON THE FOLLOWING POINTS:

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(A) THEY WILL ESTABLISH DIPLOMATIC RELATIONS IN ACCORDANCE WITH THE VIENNA CONVENTION OF 18 APRIL 1961;

(B) FOR THE *IME BEING, FRG AMBASSADOR IN TOKYO WILL BE ACCREDITED TO ULAN BATOR AND MONGOLIAN AMBASSADOR IN WARSAW ACCREDITED TO BONN;

(C) EACH SIDE WILL ASSIST THE OTHER IN FINDING APPROPRIATE QUARTERS;

(D) PERSONNEL IN EACH OF THE RESPECTIVE EMBASSIES IS TO BE LIMITED TO TEN PERSONS;

(E) CONSULAR RELATIONS WILL BE ESTABLISHED SIMULTANEOUSLY WITH DIPLOMATIC RELATIONS AND THE EMBASSIES WILL BE AUTHORIZED TO PERFORM CONSULAR FUNCTIONS IN ACCORDANCE WITH THE NORMS OF INTERNATIONAL LAW (MONGOLIANS WERE UNWILLING TO REFER TO VIENNA CONVENTION ON CONSULAR RELATIONS BECAUSE THEY HAVE NOT YET ADHERED TO IT).

3. THE TERMS OF THE ESTABLISHMENT OF RELATIONS WILL BE CONTAINED IN NOTES WHICH ARE TO BE EXCHANGED ON THE DAY OF THE PUBLIC ANNOUNCEMENT OF THE ESTABLISHMENT OF RELATIONS. IN ADDITION TO THE ABOVE POINTS, THE EXCHANGE OF NOTES WILL PROVIDE FOR THE FRG'S REPRESENTATION OF WEST BERLIN IN CONSULAR MATTERS UNDER EXACTLY THE SAME TERMS AGREED UPON WITH THE CSSR, HUNGARY AND BULGARIA.

4. HELLBECK COMMENTED THAT THE MONGOLIANS HAD OBVIOUSLY ONLY BEEN WAITING FOR A CONCLUSION OF THE FRG NEGOTIATIONS WITH REMAINING EASTERN EUROPEAN STATES AND HAD MOVED VERY QUICKLY TO PROPOSE NEGOTIATIONS ONCE THE FRG HAD SETTLED ITS RELATIONS WITH PRAGUE, BUDAPEST AND SOFIA. WITH REGARD TO BERLIN, THEY OBVIOUSLY HAD NO ROOM TO MANEUVER BUT WERE OPERATING UNDER INSTRUCTIONS FROM MOSCOW WHICH THEY HAD TO HONOR EVEN THOUGH THEY FAILED TO UNDERSTAND THEM FULLY. THE GERMANS, FOR EXAMPLE, TRIED TO RAISE THE QUESTION OF "LEGAL
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ASSISTANCE" AND WERE MET BY A STONE WALL OF INCOMPREHENSION TEMPERED ONLY BY THE RECOGNITION ON THE MONGOLIAN SIDE THAT THIS WAS SOMETHING THEY HAD TO RESIST.

5. HELLBECK INQUIRED ABOUT THE STATUS OF U.S. NEGOTIATIONS WITH MONGOLIA AND WE WOULD APPRECIATE ANY INFORMATION THE DEPARTMENT CAN GIVE US ON THIS POINT.

HILLENBRAND UNQUOTE KISSINGER

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